CITIZENS TRANSPORTATION COMMISSION REPORT

TO: Mario Paniagua

Deputy City Manager

FROM: Jesús Sapien

Public Transit Director

SUBJECT: BUS RAPID TRANSIT PROGRAM ANALYSIS, OUTREACH AND INITIAL

CORRIDOR RECOMMENDATION

This report provides a summary of the community engagement process held over the past year regarding the analysis conducted to develop recommendations for establishing Phoenix's Bus Rapid Transit (BRT) program. This report requests the Citizens Transportation Commission (CTC) recommend City Council approval of an initial BRT corridor: 35th Avenue/Van Buren Street (see Attachment A).

BACKGROUND

In 2015, Phoenix voters approved Proposition 104, creating the 35-year street and transit plan known as Transportation 2050 or T2050. BRT was identified as a key component of T2050 to continue expanding our city's high capacity transit network.

BRT is a high capacity bus service that focuses on improved speed, reliability, convenience, and the overall transit experience. There are common recurring elements found in successful BRT systems including advanced fare collection, enhanced stations, dedicated lanes, custom buses, transit spot improvements, and unique branding.

In 2019, the Phoenix BRT Program was tasked by Phoenix's Citizens Transportation Commission and City Council with reevaluating the BRT corridors as originally outlined in the T2050 plan. The reevaluation was deemed necessary as the result of the passage of time since the development of the T2050 plan, whereby Phoenix has experienced significant changes in residential and commercial developments, population growth and density, and ongoing regional efforts to identify additional BRT corridors that may travel through Phoenix. The analysis considered various elements of transit propensity (population, employment, low-income households, minority populations, persons with disabilities, zero-automobile households, persons under 18 and over 64 years in age), historical transit performance, and ridership forecasting models utilizing the Federal Transit Administration's scenario-planning software. Using these data points and processes, six potential BRT corridors have been identified:

- Camelback Road/24th Street
- Indian School Road/24th Street
- Thomas Road/44th Street
- McDowell Road/44th Street

- 35th Avenue/Van Buren Street
- 19th Avenue/Van Buren Street

Using industry best practices of two-mile spacing between corridors, good connections to light rail and frequent local bus service, intersecting with other BRT corridors, and utilizing end points that are highly used origins and destinations, four potential BRT network scenarios have also been identified using the six proposed corridors:

- Camelback Road/24th Street, Thomas Road/44th Street, 35th Avenue/Van Buren Street
- Camelback Road/24th Street, Thomas Road/44th Street, 19th Avenue/Van Buren Street
- Indian School Road/24th Street, McDowell Road/44th Street, 35th Avenue/Van Buren Street
- Indian School Road/24th Street, McDowell Road/44th Street, 19th Avenue/Van Buren Street

The Phoenix BRT Program facilitated multiple BRT workshops, including an in-depth Technical Workshop with multiple city departments, Valley Metro, Maricopa Association of Governments (MAG), Arizona Department of Transportation (ADOT), the established program consultant teams, and two Executive Workshops with the Citizens Transportation Commission and City Council members. The purpose of the workshops was to review the six potential corridors based on the results of the transit technical analysis and to obtain input on the four potential BRT network scenarios.

The results of this data-driven process revealed Camelback Road/24th Street, Thomas Road/44th Street, and 35th Avenue/Van Buren Street as the most productive corridors with the highest demands and need.

After the workshops, the focus transitioned to community education, engagement, and input.

COMMUNITY EDUCATION AND ENGAGEMENT

From February to December 2020, the Phoenix BRT program launched an education and engagement campaign to provide continuous opportunities for the community to learn about the program and provide input on the six potential corridors and four potential networks. To best reach the community, BRT program staff employed both traditional in-person and virtual outreach methods and provided all materials in both English and Spanish. As a result of the COVID-19 pandemic, outreach efforts shifted to virtual platforms in March 2020. Below is a list of outreach tools and materials used to engage and educate the public and solicit feedback:

- Transit analysis maps
- Social media
- Program webpage (<u>www.phoenix.gov/brt</u>)
- Project fact sheet

- Frequently asked questions (FAQs)
- "BRT 101" videos
- Online meeting webpage
- In-person/virtual meetings with all 15 City of Phoenix Village Planning Committees
- In-person/virtual meetings with community groups
- News releases and television programs
- Live virtual public meetings
- Shape Your BRT survey

Survey Results

The Phoenix BRT program developed the *Shape your BRT* survey to garner community input on potential BRT elements, the six potential BRT corridors, and the four potential BRT network scenarios.

Based on the survey results, respondents' most preferred BRT foundation network aligns with the technical analysis results and community feedback received during the community education and engagement efforts: Camelback Road/24th Street, Thomas Road/44th Street, and 35th Avenue/Van Buren Street.

The Community Engagement Summary can be found in Attachment B. Highlights include:

- 474 survey responses
- 26 in-person or virtual meetings
- Connected with over 1,200 community members
- Responded to nearly 600 questions and comments
- 4,581 BRT webpage views
- BRT 101 video views
 - 1,040 English
 - o 92 Spanish
- 766 online meeting webpage views
- Online meeting video views
 - o 300 English
 - 89 Spanish
- Residents' input shows that the selected corridors are preferred because they:
 - Serve more transit riders
 - Take riders to key locations
 - Are close to home, school, or work
 - May reduce commute times
- Top themes for network modification suggestions:
 - Extend network further west
 - Extend network further north and south
 - Limit overlap with light rail
- Key final comment themes:
 - Support for dedicated lanes
 - Extend network north, south, east, and west

- Provide connections to surrounding/outlying areas
- Avoid overlapping services on 19th Avenue

Regional Efforts

In addition to the Phoenix BRT Program, MAG is conducting a Regional Bus Rapid Transit Feasibility Study to document the potential for the implementation of BRT within the MAG region. Phoenix has been an integral part of this collaboration along with six other member cities: Glendale, Tempe, Scottsdale, Mesa, Chandler, and Gilbert. Through this study, MAG has identified potential BRT corridors which were evaluated based on quantitative and qualitative criteria. These corridors were identified for further study for a proposed new regional BRT program (see Attachment C).

RECOMMENDATION

The Public Transit Department requests the Citizens Transportation Commission recommend City Council approval of an initial BRT corridor: 35th Avenue/Van Buren Street (see Attachment A).

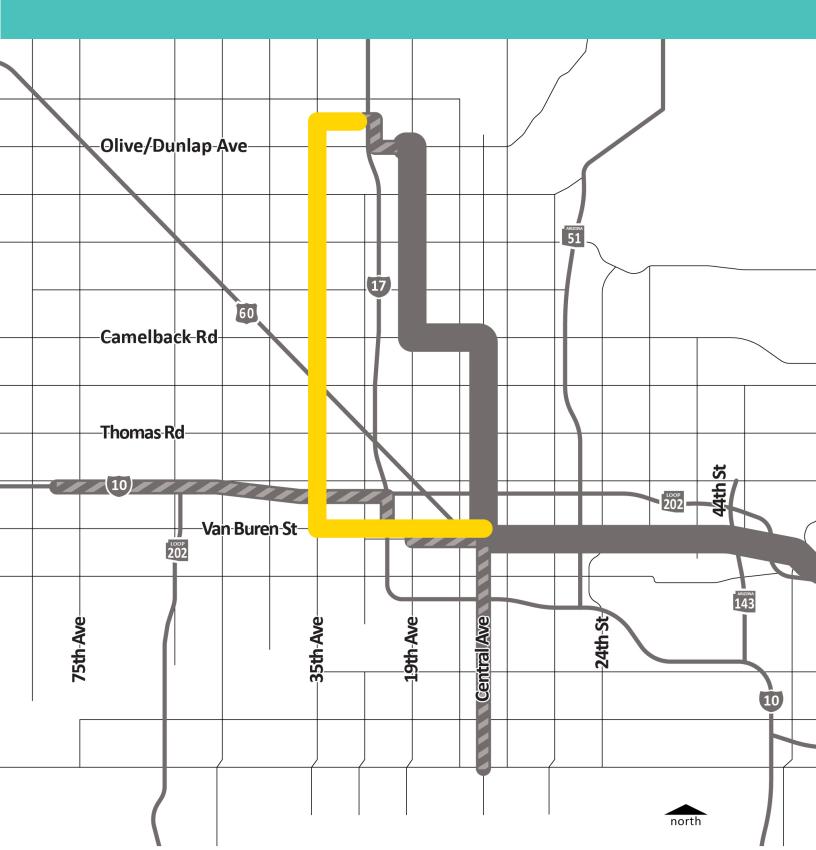
While the Camelback/24th Street and Thomas/44th Street corridors were also identified as most preferred during the technical analysis and the community education and engagement efforts, there is ongoing analysis of future high capacity transit planning in west Phoenix that may affect these corridors and the overall future BRT network. It is recommended that a final decision on these east-west BRT corridors be deferred until there is further resolution on high capacity transit corridors in west Phoenix.

Upon approval of the initial BRT corridor, the next steps in the process for the recommended corridor (35th Avenue/Van Buren Street) includes:

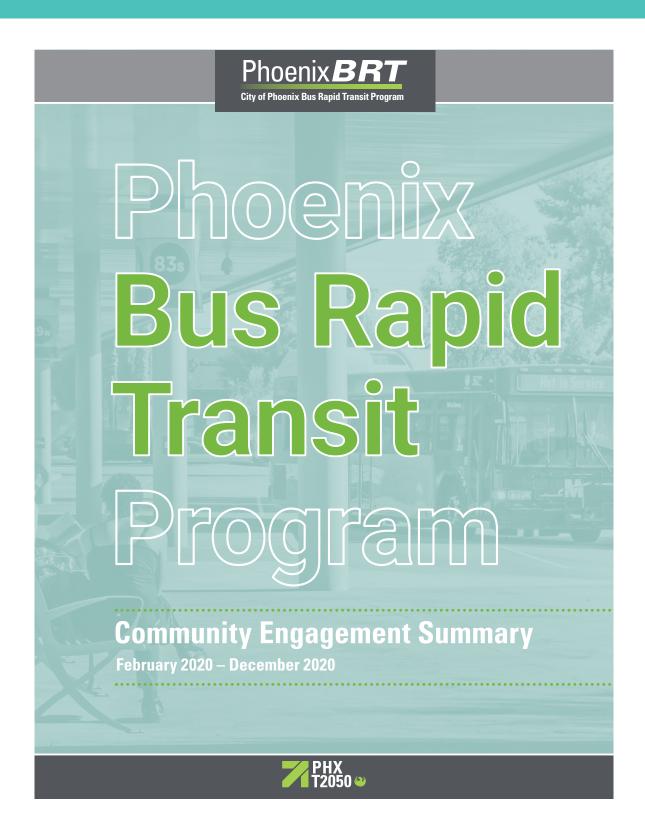
- Refining a BRT program schedule, including the phasing and implementation for the initial BRT corridor and future BRT network.
- Beginning corridor planning (operations and capital) and development of conceptual alternatives.
- Establishing corridor-specific outreach tools and techniques.
- Identifying a funding plan and potential partners, including available grants.

Initial BRT Corridor

35th Ave/Van Buren



BRT Community Engagement Summary



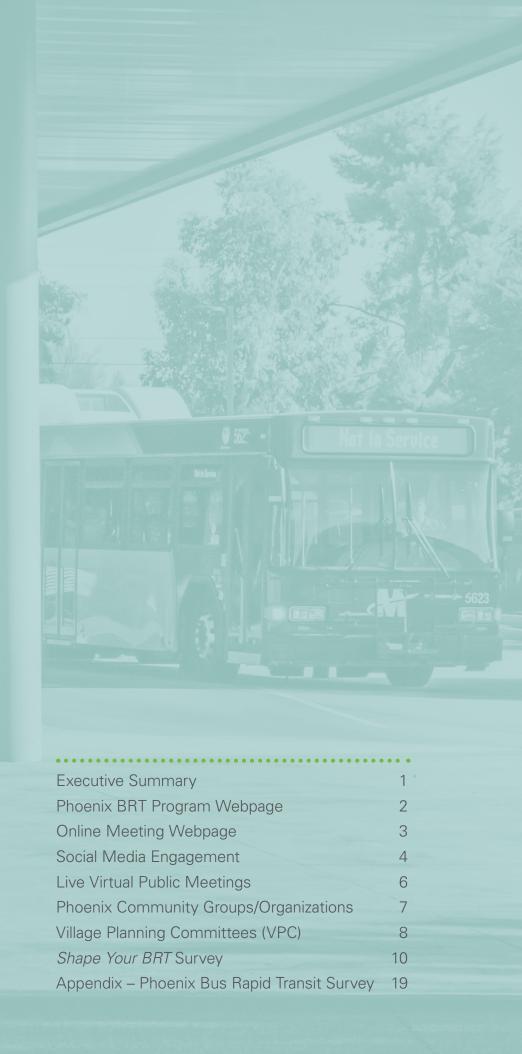


Phoenix Bus Rapid Transit Program

Community Engagement Summary

February 2020 – December 2020





Executive Summary

In February 2020, the Phoenix Bus Rapid Transit (BRT) team launched the community outreach campaign to educate and engage the public on the Program. The outreach campaign focused on educating the public on the elements and characteristics of BRT, the transit analysis completed on potential BRT corridors, and the six potential corridors and four potential network scenarios that were identified through the analysis. To best reach our community, the team employed both traditional and virtual outreach methods, and developed all materials (printed and digital) in both English and Spanish.

Between February and December 2020*, the team successfully connected with **over 1,200 people** from community leaders and elected officials to neighborhood associations and transit riders. Through our interactions, we **received nearly 600 questions and comments**, which will be used in conjunction with our transit analysis to develop corridor recommendations for the BRT Program.

The following pages highlight our outreach efforts and key feedback we received from the public.





Below is a list of outreach tools and materials used to engage and educate the public and solicit feedback:

- Transit analysis maps
- Project fact sheet
- Frequently asked questions
- BRT 101 video
- Program webpage
- Online meeting webpage
- Social media
- Live virtual public meetings
- In-person/virtual meetings with community groups
- In-person/virtual meetings with the City of Phoenix Village Planning Committees
- Shape Your BRT survey

Phoenix BRT Program Webpage

On February 27, 2020, the Phoenix BRT team launched the program webpage at **Phoenix.gov/BRT**. Designed to educate and engage the public, the webpage provides an educational video, a fact sheet, transit analysis maps, frequently asked questions, and general project information.

By the numbers...



Access by device





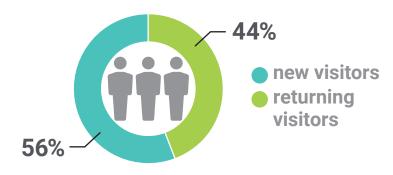
BRT 101 video views



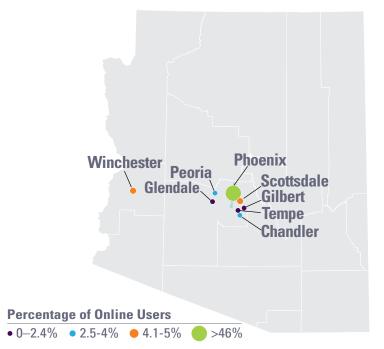
English 1,040

Spanish 9

Site visitors



Location of visitors



Online Meeting Webpage

On July 21, 2020, the Phoenix BRT team opened an online meeting at **meetphoenixbrt.com**, to provide information on the Phoenix BRT Program and to solicit input on the six potential BRT corridors and the four network scenarios.

By the numbers...



Access by device



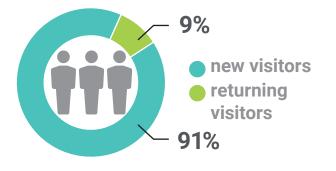


Online meeting video views

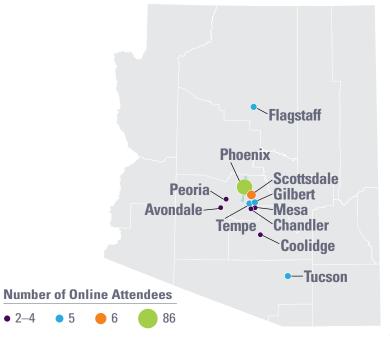


English 300
Spanish 89





Location of visitors



Social Media Engagement

Community conversations by platform







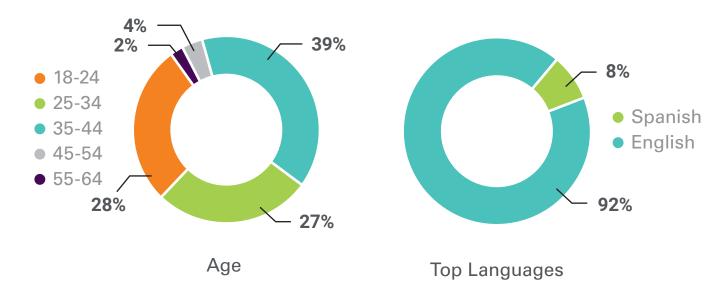
online news





blogs

Who is the audience?



Community engagement on Twitter

reach

mentions

post interactions

What are they saying?





Conversation sentiment



Top online themes



Live Virtual Public Meetings

The Phoenix BRT team held two live virtual meetings, one in English on November 10, 2020, and one in Spanish on November 17, 2020.

Notifications



- ► Media advisory
- ► Library newsletter
- ► PHXConnect newsletter
- ▶ Nextdoor
- ► Social media
- ▶ Websites
- ► Electronic mail



13 people attended

November 10, 2020 (English)



3 people attended

November 17, 2020 (Spanish)



Key Question Topics

BRT options in South Phoenix **Impacts** of BRT العالم المحالة المحالة

Regional BRT efforts BRT elements/ characteristics

RAPID vs. Express vs. local bus service

www

Phoenix Community Groups/ Organizations





^{*}In place of an in-person or virtual meeting, the American Planning Association of Arizona requested a brief summary of BRT to be included in their digital newsletter.

Village Planning Committees (VPC)

The Phoenix BRT team . . .

Met in-person or virtually with **15 VPCs**





Presented to over 400

community/committee members and staff





Answered over 70 questions



Six key topics from comments and questions asked at the VPC meetings:

Dedicated lanes



Ridership



Cost/funding



Local bus and BRT

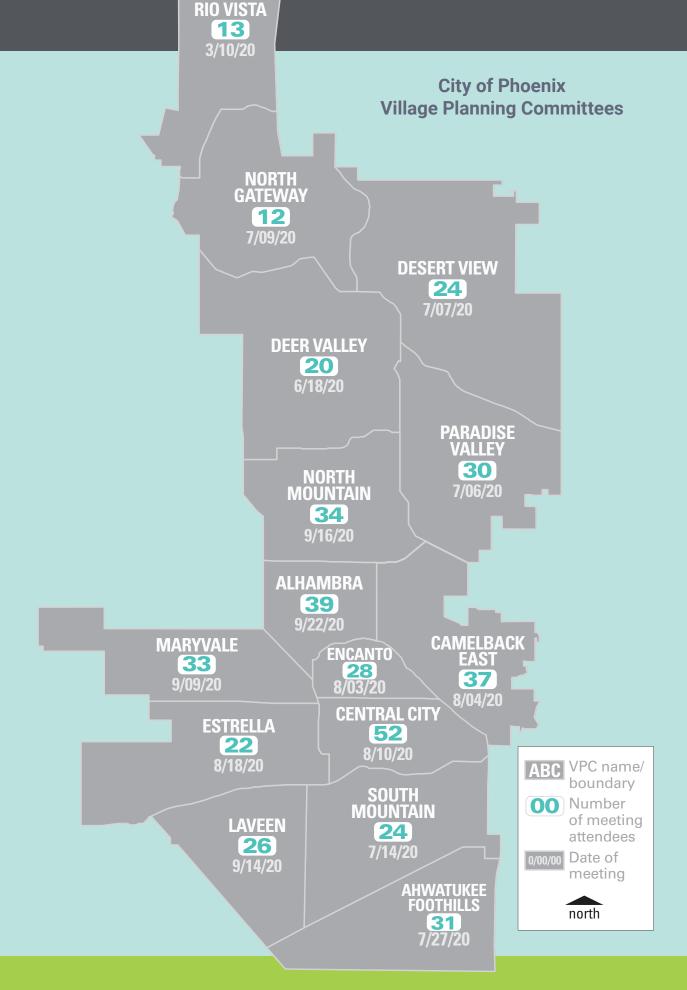


Community engagement



BRT options in South and North Phoenix

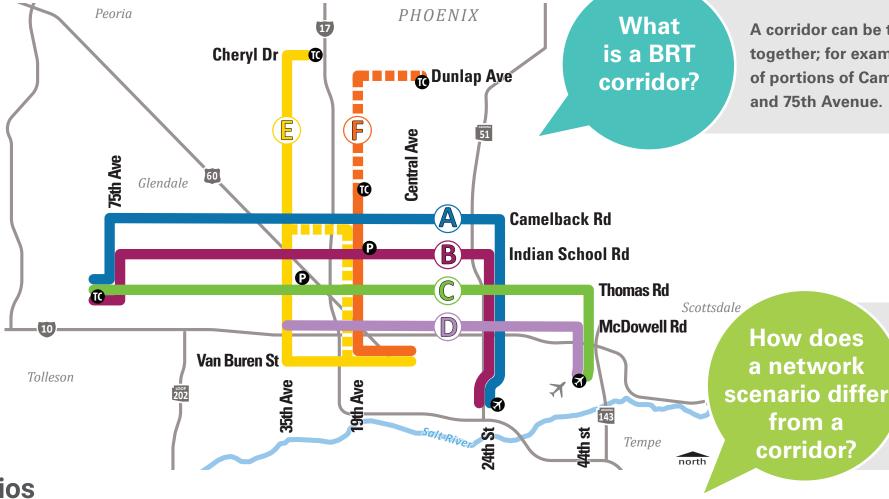




In June 2020, the Phoenix BRT team launched the **Shape your BRT** survey. The purpose of this survey was to obtain input on the six potential BRT corridors and the four potential network scenarios. The Shape Your BRT survey included 13 BRT-related questions and three demographic questions. The survey results can be found on the following pages and a copy of the survey can be found at the end of this document.

The map shown at the right highlights the **six** potential BRT corridors, and the maps at the bottom of the page highlight the four potential network scenarios using the identified corridors from the analysis. These maps were used throughout the survey and can be referenced while reviewing survey results.

Potential BRT Corridors



A corridor can be two or more streets coupled together; for example, Corridor A is made up of portions of Camelback Road, 24th Street and 75th Avenue.

How does

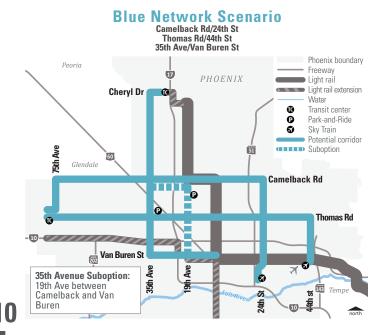
a network

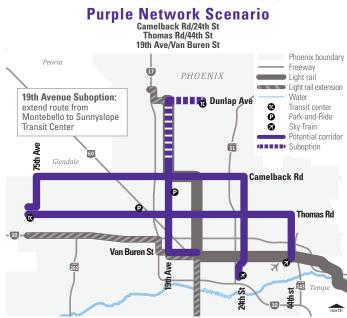
from a

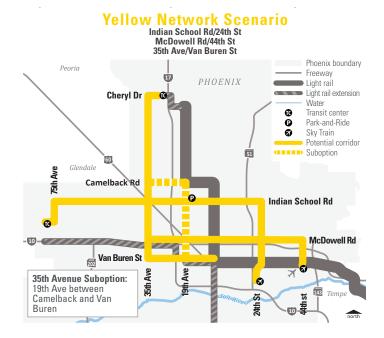
corridor?

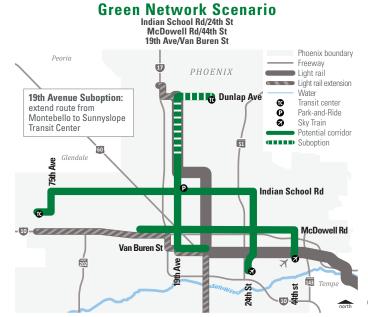
A network scenario includes different combinations of both north-south and east-west corridors to create a full network of BRT service.

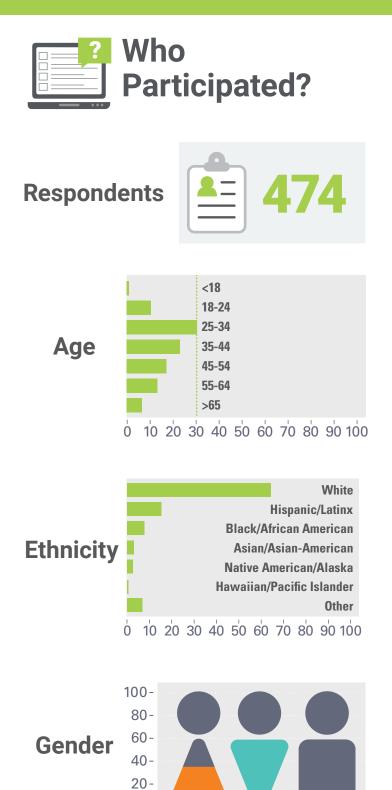
Potential BRT Network Scenarios











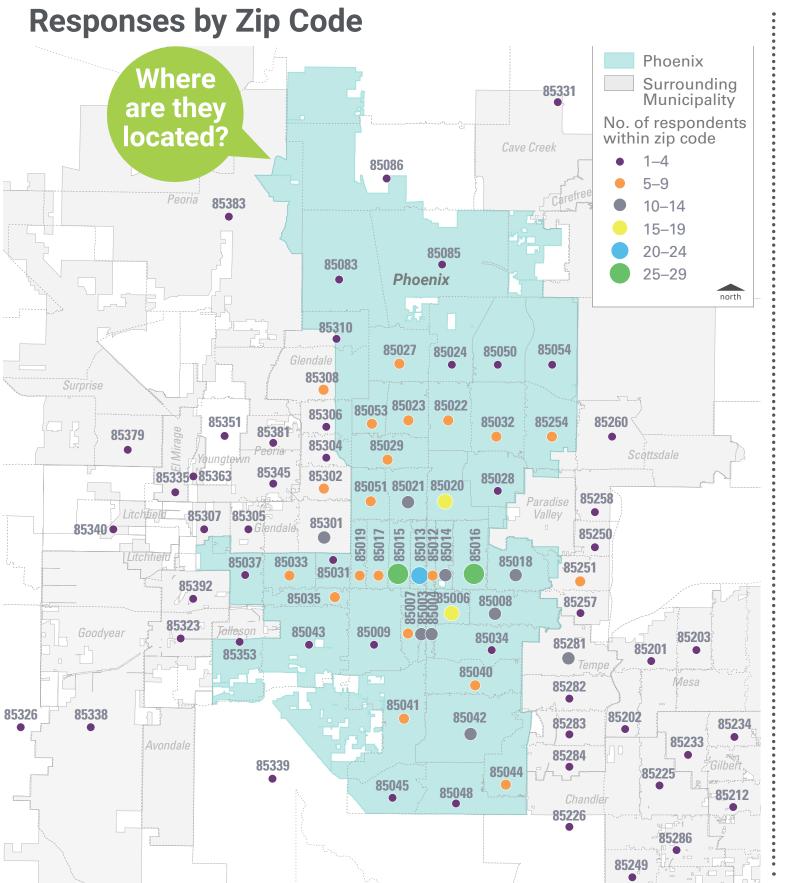
38%

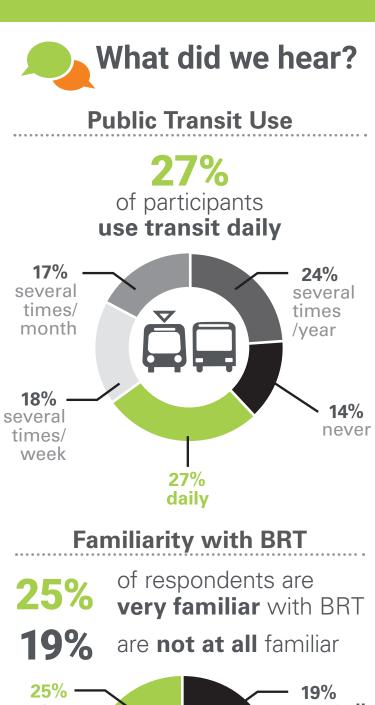
Female

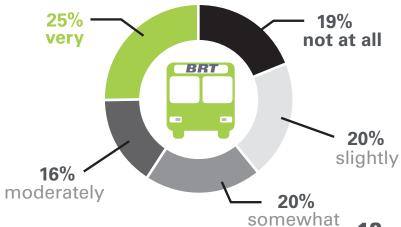
59%

3%

Non-binary/







Preferred East-West Corridors for BRT

(as shown on pages 10–11)

Respondents ranked each corridor between 1 and 4; with 1 being the most preferred and 4 being the least preferred. Below are the average scores for each.







serves more transit riders



takes riders

to key

locations





41% close to home/school/ work



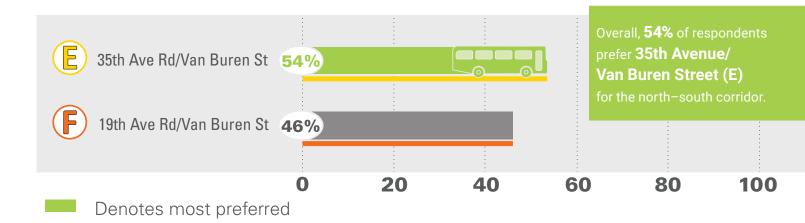
may reduce commute time

13% of respondents chose "other" and provided write-in responses

Preferred North-South Corridors for BRT

(as shown on pages 10–11)

Respondents selected their preferred corridor; below is the percent preferred.







serves more transit riders



takes riders to key

locations



26% close to home/school/ work



19% of respondents chose "other" and provided write-in responses



commute time



Top Themes for Corridor Modification Suggestions

(open ended question on survey)



Extend BRT north and south



east and west

Limit light rail

duplication



Connect/service surrounding cities and towns



Connect to Metrocenter



downtown Phoenix

Preferred BRT Network

(as shown on pages 10-11)

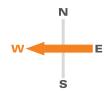
Respondents ranked the four network scenarios between 1 and 4; with 1 being the most preferred and 4 being the least preferred. Below are the average scores for each scenario.



Overall, respondents ranked the **Blue Network Scenario** (Camelback Road/24th Street, Thomas Road/44th Street, 35th Avenue/Van Buren Street) as their **most preferred network**.

Top Themes for Network Modification Suggestions

(open ended question on survey)



Extend network west



Extend network north and south



Limit overlap with light rail



Remove 19th Ave corridor



Safety (bike, pedestrian, transit stops)

Lane Preference for BRT

Respondents ranked the lane configuration options between 1 and 3; with 1 being the most preferred and 3 being the least preferred. Below are the average scores for each scenario.



Key BRT Service Aspects

Respondents ranked the importance of the following service aspects between 1 and 4; with 1 being the most preferred and 4 being the least preferred.

Below are average scores for each.

3.6



Transit speed and reliability

2.4



Limited or no transfers

2.0



Amenities

1.9



Minimal travel lane impacts

Key Final Comment Themes

(open ended question on survey)



Dedicated lanes are preferred



Extend the network north, south, east and west



Accommodate bike community (lanes, safety, on-board)



Improve fare system (mobile, smart cards, etc.)



Provide connections to surrounding/outlying areas



Avoid impacts to 19th Ave



Appendix

Phoenix
Bus Rapid Transit
Survey

Phoenix **BRT**





Phoenix Bus Rapid Transit Survey—Shape your BRT!

Bus Rapid Transit, or BRT, is a high capacity bus service that provides a fast, reliable, and convenient transit experience . . . and this new transit option is coming to Phoenix!

BRT, approved by Phoenix voters in 2015, is being developed now and we need your input on where to add BRT in Phoenix.

Let's get started!

1. What i	1. What is your home zip code?		
2. How o	ften do you use public transit?		
D	aily		
S	everal times a week		
S	everal times a month		
S	everal times a year		
□ N	ever		
3. How fa	3. How familiar are you with Bus Rapid Transit?		
□ N	ot at all familiar		
S	lightly familiar		
S	omewhat familiar		
	Noderately familiar		
V	ery familiar		

Now, let's get your input on where BRT corridors should be established.

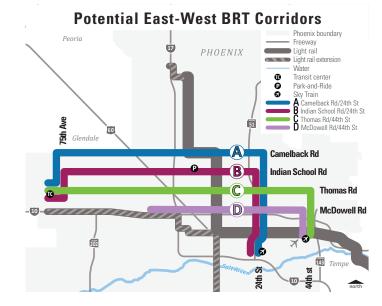
Potential corridors were identified using demographic and socioeconomic data, and current transit and forecasted (future) ridership.

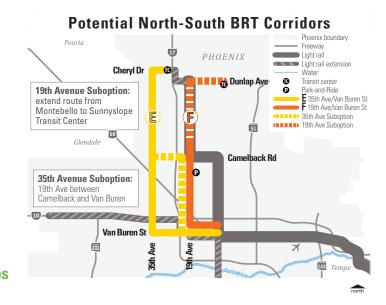
4.	. Potential East—West BRT Corridors (A, B, C, D) Take a look at the Potential East—West BRT Corridors map (right) and rank the potential east—west corridors from 1 to 4, with 1 being most preferred and 4 being least preferred:
	Camelback Rd/24th St (A) Indian School Rd/24th St (B)
	Thomas Rd/44th St (C) McDowell Rd/44th St (D)
5 .	. Why do you like your most preferred east—west corridor? Select all that apply.
	Close to my home/work/school Serves more transit riders
	Takes me to key destinations Could reduce my daily commute time
	Other (please specify)
6.	. Potential North–South BRT Corridors (E, F)
	Take a look at the Potential North-South BRT Corridors map (right) and select the preferred north-south corrido
	35th Ave/Van Buren St (E) 19th Ave/Van Buren St (F)
7.	. Why do you like your preferred north–south corridors? Select all that apply.

8. If you have suggested modifications to any of the six potential corridors (A, B, C, D, E, F - reference maps from questions 4 and 6), please provide your ideas in the space below.

Serves more transit riders

Could reduce my daily commute time





Close to my home/work/school

Takes me to key destinations

Other (please specify)





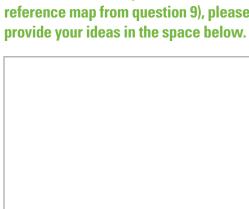


Phoenix Bus Rapid Transit Survey—Shape your BRT!

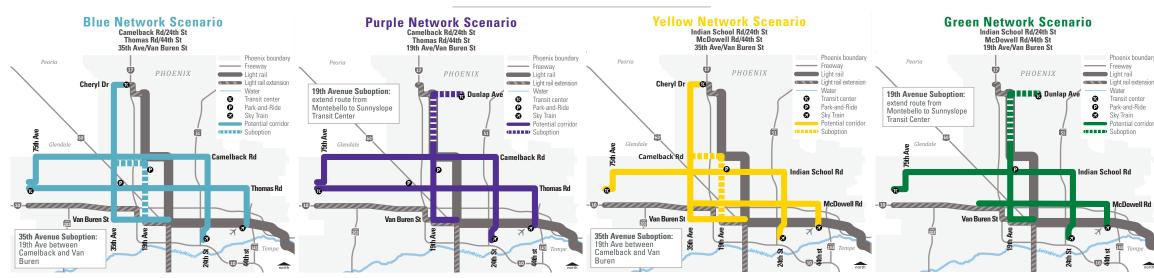
9. Potential Network Scenarios

Ultimately, our goal is to identify the BRT foundation network, which will consist of three corridors. Taking into consideration spacing between corridors, good connections to light rail and local bus service, and access to key destinations, below are four potential network scenarios. Rank the following from 1 to 4, with 1 being most preferred and 4 being the least preferred:

- Camelback Rd/24th St, Thomas Rd/44th St. 35th Ave/Van Buren St (Blue Network Scenario)
- Camelback Rd/24th St, Thomas Rd/44th St, 19th Ave/Van Buren St (Purple Network Scenario)
- Indian School Rd/24th St, McDowell Rd/44th St. 35th Ave/Van Buren St (Yellow Network Scenario)
- Indian School Rd/24th St, McDowell Rd/44th St. 19th Ave/Van Buren St (Green Network Scenario)
- 10. If you have suggested modifications to any of the four potential network scenarios (Blue, Purple, Yellow, Green reference map from question 9), please



BRT Foundation Network Scenarios



11. Bus-only Lanes

Bus-only lanes substantially improve transit speed and reliability but may reduce the current number of auto lanes. Thinking about the use of bus-only lanes along potential corridors, rank the following from 1 to 3, with 1 being most preferred and 3 being least preferred:

- Bus-only lanes (BRT operates in bus-only lanes for entire corridor)
- Partial bus-only lanes (BRT operates in bus-only lanes in some sections of the corridor)
- No bus-only lanes (BRT operates in regular traffic lanes with other vehicles)

12. BRT Service

As a potential rider of BRT, what would be most important to you? Rank the following from 1 to 4, with 1 being most important and 4 being least important:

- ____ Transit speed and reliability: getting to my destination on time and as quickly as possible
- Minimal impacts: avoiding impacts to current auto travel lanes
- Limited or no transfers: transit rider avoids transfers between buses
- Amenities: enhanced stations, custom buses, mobile fare payment

13. Please provide any additional thoughts or comments about the Phoenix Bus Rapid Transit Program.

The following demographic questions are optional.

	10/11			_
4	What	16 /	VOIIL	ane/
T.	vviidt	10	youi	uyu:

Under 18	45-54
18-24	55-64
25-34	65+
35-44	

15 Specify your ethnicity:

IJ.	3. Openity your cumberty.		
		White	
		Hispanic or Latinx	
		Black or African American	
		Asian or Asian American	
		Native American or Alaska Native	
		Native Hawaiian or other Pacific Islander	
		Other	

16. What is your gender?

Female
Male
Non-binary or other











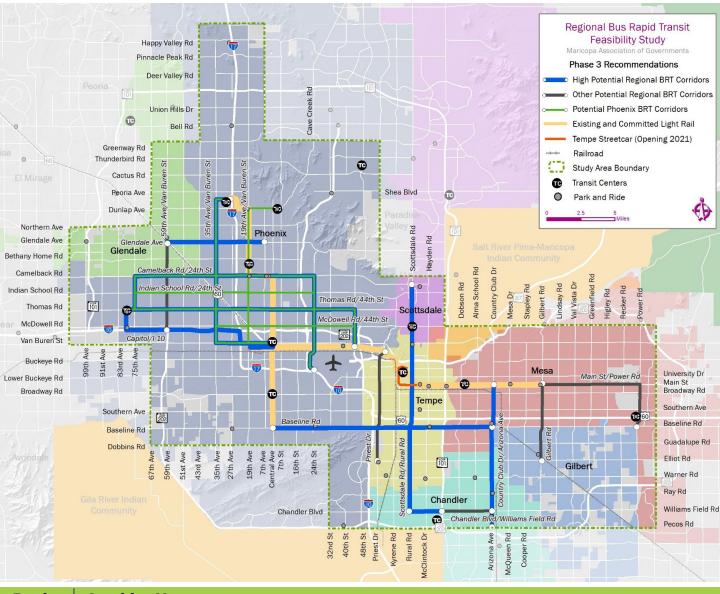


City of Phoenix Bus Rapid Transit Program

Phoenix.gov/BRT



MAG BRT Corridors



Rank	Corridor Name	
1	35th Avenue/Van Buren Street (COP)	
2	2 Camelback Road/24th Street (COP)	
3	Thomas Road/44th Street (COP)	
4	Scottsdale Road/Rural Road	
5	Capitol/I-10	
6	Country Club Drive/Arizona Avenue	
7	Glendale Avenue	
8	Baseline Road	